# REPORT OF THE AUDIT OF THE OLDHAM COUNTY SHERIFF

For The Year Ended December 31, 2008



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE OLDHAM COUNTY SHERIFF

### For The Year Ended December 31, 2008

The Auditor of Public Accounts has completed the Oldham County Sheriff's audit for the year ended December 31, 2008. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees increased by \$28,572 from the prior year, resulting in excess fees of \$183,738 as of December 31, 2008. Revenues increased by \$70,069 from the prior year and expenditures increased by \$41,497.

#### **Lease Obligations:**

						Principal
						Balance
Item	A	Annual	Term of	Ending	De	cember 31,
Purchased	Pa	ayment	Agreement	Date		2008
Ford Explorer	\$	7,895	36 Months	12/12/2009	\$	7,406
3 Ford Explorers						
and 1 Crown Vic		32,358	36 Months	10/6/2009		30,354
Desktop Mailing System		81	48 Months	2/28/2012		3,078
Copier		152	12 Months	4/7/2009		606

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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The Honorable Duane Murner, Oldham County Judge/Executive The Honorable Steven W. Sparrow, Oldham County Sheriff Members of the Oldham County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the Sheriff of Oldham County, Kentucky, for the year ended December 31, 2008. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the Sheriff for the year ended December 31, 2008, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 24, 2009 on our consideration of the Oldham County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Duane Murner, Oldham County Judge/Executive The Honorable Steven W. Sparrow, Oldham County Sheriff Members of the Oldham County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Oldham County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

September 24, 2009

#### OLDHAM COUNTY STEVEN W. SPARROW, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2008

#### Revenues

State - Kentucky Law Enforcement Foundation Program Fund		\$ 59,454
State Fees For Services:		
Finance and Administration Cabinet		128,203
Circuit Court Clerk:		
Fines and Fees Collected		9,829
Fiscal Court		19,379
County Clerk - Delinquent Taxes		2,455
Commission On Taxes Collected		1,221,839
Fees Collected For Services:		
Auto Inspections	\$ 17,565	
Accident and Police Reports	172,614	
Sheriff 10% Fees	2,280	
Serving Papers	110,205	
Carrying Concealed Deadly Weapon Permits	 7,980	310,644
Other:		
Transporting Prisoners	3,522	
Miscellaneous	9,792	13,314
Interest Earned		15,231
Borrowed Money:		
State Advancement		590,000
Total Revenues		2,370,348

#### OLDHAM COUNTY

STEVEN W. SPARROW, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2008

(Continued)

#### Expenditures

Personnel Services- Deputies' Salaries \$ 624,531 Part-Time Salaries 92,602 Other Salaries 68,474 Overtime 9,691 KLEFPF 42,664 Employee Benefits- Employer's Share Social Security 64,908 Employer's Share Retirement 43,568 Employer's Share Hazardous Duty Retirement 203,288 Employer Paid Health Insurance 78,094 Contracted Services- Advertising 5,893 Vehicle Maintenance and Repairs 13,060 Radio Maintenance and Equipment 3,888 Materials and Supplies- Office Materials and Supplies 8,515
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Materials and Supplies-
Materials and Supplies-
Office Metariels and Supplies 9515
Office Materials and Supplies 8,515
Uniforms 8,250
Computer 64,160
Auto Expense-
Gasoline 41,659
Other Charges-
Conventions and Travel 2,401
Dues 2,428
Postage 13,649
Sheriff Academy and Training 3,491
Bond 3,913
Transport Prisoners 13,831
Fiscal Court Service Fees 27,060
Interest Paid to School 9,389
Miscellaneous 6,314
Capital Outlay-
Office Equipment 7,229
Vehicles 40,253 \$ 1,503,203

#### **OLDHAM COUNTY**

The accompanying notes are an integral part of this financial statement.

#### STEVEN W. SPARROW, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2008 (Continued)

#### Expenditures (Continued)

Debt Service: State Advancement	\$ 590,000	
Total Expenditures		\$ 2,093,203
Net Revenues Less: Statutory Maximum		277,145 89,882
Excess Fees Less: Training Incentive Benefit		187,263 3,525
Excess Fees Due County for 2008 Payment to Fiscal Court - January 30, 2009		183,738 183,738
Balance Due Fiscal Court		\$ 0

## OLDHAM COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2008

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the Sheriff as determined by the audit. KRS 134.310 requires the Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2008 services
- Reimbursements for 2008 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2008

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

OLDHAM COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2008 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.17 percent for the first six months and 13.50 percent for the last six months of the year. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 33.87 percent for the first six months and 29.50 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Oldham County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Oldham County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2008, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

OLDHAM COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2008 (Continued)

Note 4. Leases

The Sheriff's office was committed to the following lease agreements as of December 31, 2008:

					Principal
					Balance
A	nnual	Term of	Ending	De	ecember 31,
Pa	ayment	Agreement	Date		2008
\$	7,895	36 Months	12/12/2009	\$	7,406
	32,358	36 Months	10/6/2009		30,354
	81	48 Months	2/28/2012		3,078
	152	12 Months	4/7/2009		606
	Pa	32,358 81	Payment         Agreement           \$ 7,895         36 Months           32,358         36 Months           81         48 Months	Payment         Agreement         Date           \$ 7,895         36 Months         12/12/2009           32,358         36 Months         10/6/2009           81         48 Months         2/28/2012	Annual Payment         Term of Agreement         Ending Date         Description           \$ 7,895         36 Months         12/12/2009         \$           32,358         36 Months         10/6/2009         \$           81         48 Months         2/28/2012

#### Note 5. State Body Armor Grant

The Sheriff has a grant to purchase body armor from the state; the grant account earned \$2 in interest in 2008 and had an ending balance as of December 31, 2008 of \$860.

#### Note 6. State Forfeiture Account

The Sheriff has an account that is used for receiving forfeited state drug money. This money is used to purchase law enforcement equipment and to make drug buys. The beginning balance on January 1, 2008 was \$12,838. Receipts totaled \$42,614 and disbursements were \$2,499 during 2008. The ending balance on December 31, 2008 was \$52,953.

#### Note 7. Asset Sharing Account

The Sheriff has an account that is used for receiving forfeited federal drug money. This money is used to purchase law enforcement equipment, for training, for drug educational programs, and to make drug buys. The beginning balance on January 1, 2008 was \$9,861. Receipts totaled \$34 and disbursements were \$1,793 during 2008. The ending balance on December 31, 2008 was \$8,102.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Duane Murner, Oldham County Judge/Executive The Honorable Steven W. Sparrow, Oldham County Sheriff Members of the Oldham County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Oldham County Sheriff for the year ended December 31, 2008, and have issued our report thereon dated September 24, 2009. The Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Oldham County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Oldham County Sheriff's financial statement for the year ended December 31, 2008, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Oldham County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

September 24, 2009